

1 IN THE UNITED STATES DISTRICT COURT

2 FOR THE DISTRICT OF OREGON

3 E.J.T., a minor, by and)
4 through his Conservator,)
InTrustment Northwest, Inc.,)

5 Plaintiff,)

Case No. 3:20-cv-01990-JR

6 v.)

7 JEFFERSON COUNTY, a public)
8 body; TYLER W. ANDERSON, in)
his individual capacity; and)
9 ARJANG ARYANFARD, in his)
individual capacity,)

March 4, 2022

10 Defendants.)

Portland, Oregon

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14 **Oral Argument**

15 TRANSCRIPT OF PROCEEDINGS

16 BEFORE THE HONORABLE MICHAEL W. MOSMAN

17 UNITED STATES DISTRICT COURT SENIOR JUDGE
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(P R O C E E D I N G S)

(March 4, 2022; 10:32 a.m.)

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THE COURTROOM DEPUTY: We're here today for oral argument in Case No. 3:20-cv-1990-JR, E.J.T. versus Jefferson County, et al.

Counsel, please state your name for the record.

MR. RUDD: Kelly Rudd for plaintiff.

MS. OLSON: Erin Olson for plaintiff.

MR. HENDERSON: Jonathan Henderson for defendant, Officer Aryanfard.

MR. HASSON: Dan Hasson on behalf of Officer Aryanfard.

MR. NEWTON: Josh Newton on behalf of the Confederated Tribes of the Warm Springs Reservation of Oregon.

MS. MONKTON: Sarah Monkton on behalf of the Confederated Tribes of Warm Springs Reservation of Oregon.

THE COURT: Thank you all for being here. I want to hear some tentative views and then I'll hear further argument. Although there are a number of complexities in the case, I think fundamentally it boils down to some relatively straightforward propositions.

So first, in my view, the first predicate question I have to ask is if I assume that the tribal court has in general -- maybe not in this case, but in general the capacity

1 and the waiver under governing law to handle civil cases --
2 which is my assumption -- and if I assume further that that
3 applies to a particular case like this one, then is that
4 ability of the tribal courts to exercise tribal jurisdiction
5 over a case like this exclusive or not.

6 If not -- that is, if it's possible that a case like
7 this could be brought in either state or tribal court -- then
8 are there factors that inform how that decision ought to be
9 made.

10 So my first question, put simply, is is tribal civil
11 jurisdiction over a case like this exclusive or not.

12 Then if in a case like this jurisdiction is
13 exclusive, then I proceed down the decision tree to a different
14 set of questions, and that is should I exercise -- and it's
15 been described differently, so I'll probably use all three
16 words, either comity or deference or allowing some form of
17 exhaustion even to go to tribal court or not.

18 And there are a number of factors the parties have
19 briefed about that, and I'm going to focus on one of them. In
20 my view, the only one really in play here is I would as a
21 federal court sitting in diversity decline to do so if it would
22 be futile; that is, if our plaintiff could not bring this
23 action in tribal court. So if that's the case, then even
24 though in a category of cases like this there might be tribal
25 court jurisdiction, if for some reason the nuances of this case

1 mean that our plaintiff could not bring a case in tribal court,
2 then why waste everyone's time.

3 And I think that question turns on a couple of
4 things. We might think of tribal jurisdiction in this case --
5 well, it's appropriate to think of it as a waiver of sovereign
6 immunity with exceptions, as is true for almost every sovereign
7 that waives immunity. And those exceptions mean that only some
8 cases can be brought in tribal court. It's complicated here in
9 this case because although the question of sovereign immunity
10 is an important one, in my view, the Ninth Circuit has made it
11 clear that in a case like this, where the only relevant
12 defendant is being sued in his individual capacity, that
13 defendant cannot assert sovereign immunity. I recognize that's
14 an issue that is being preserved for appeal, and that's
15 perfectly appropriate, but, you know, in my shoes I know what
16 the Ninth Circuit has said on this subject.

17 So I think it means that the case starts out at least
18 with a presumption that the waiver question becomes less
19 important because the only defendant I have in front of me --
20 not the tribes, but this defendant is being sued in his
21 individual capacity and cannot assert sovereign immunity.

22 So then I turn to other ways to look at whether this
23 is the kind of case that can be brought in tribal court, and I
24 think of it as really two -- two potential limiting factors.
25 One is is this plaintiff the type of litigant that can bring an

1 action in Warm Springs tribal court. And there are three types
2 of litigants that can bring such an action, can bring an action
3 in tribal court: One are Indians; two are the Confederated
4 Tribes themselves; and three, non-Indians, including
5 corporations and other legal entities. But for our purposes,
6 individual non-Indians. And that requires two other things to
7 be present. The non-Indian plaintiff has to be suing an
8 Indian, and the action has to arise upon the reservation. At
9 least that's my understanding of 200.025(3).

10 So of those, of course, B is out of the question.
11 It's not the Confederated Tribes. And if our plaintiff is a
12 non-Indian, then it looks like the third one doesn't apply
13 either, because the defendant is not an Indian, at least not
14 from the complaint, and I guess it's fair to -- as to the
15 second one, did this arise on the reservation, I think that's a
16 moving target in the complaint. It certainly depends on which
17 day in the complaint you're talking about.

18 So it looks like the only way that our plaintiff can
19 be the sort of litigant that can bring an action in Warm
20 Springs Tribal Court is if our plaintiff is an Indian. And I
21 don't know the answer on the record in front of me to that
22 question. I just don't know.

23 And then -- well, I guess I'd say the second
24 predicate that might come into play is where this action -- I
25 mean, if plaintiff -- in my view, the reading of the relevant

1 law is that if you are qualified as an Indian, you can bring an
2 action in Warm Springs Tribal Court, and the requirement that
3 the defendant be an Indian or that the action arise on the
4 reservation doesn't apply. But if I'm wrong about that, then
5 that's the other question, is how do I decide where this action
6 arose, given the procedural posture of the case.

7 But, again, my initial tentative reading is first
8 that I first ask is this concurrent jurisdiction or exclusive,
9 if the tribe has jurisdiction; and second, is it futile to
10 require this plaintiff to bring an action in Warm Springs
11 Tribal Court because the plaintiff cannot.

12 And in my view, the only way our plaintiff becomes
13 the type of litigant that can bring an action in Warm Springs
14 Tribal Court is by qualifying under the first prong, qualifying
15 as an Indian.

16 So I'd like to start with the first question, and
17 then I'll guide us through the second question after I hear
18 your views on the first question.

19 Starting with plaintiff, your argument about
20 whether -- assuming there is jurisdiction in tribal court,
21 whether it was necessarily exclusive or concurrent with the
22 State.

23 MR. RUDD: If the Court is asking me to assume that
24 there is tribal court jurisdiction, I think it's clear that
25 there is concurrent jurisdiction, which is not an uncommon

1 circumstance in our system of laws. Any particular cause of
2 action can find -- can give rise to claims in multiple forums
3 and can create causes of action arising from different sources
4 of law. I think if we assume that there is concurrent -- if
5 there is exclusive -- excuse me, if we assume that there is
6 jurisdiction in tribal court, which we -- which is not our
7 argument, but it is the assumption of your question, I think
8 there is certainly concurrent jurisdiction here in this court,
9 and that the exercise of that concurrent jurisdiction won't in
10 any way infringe on the sovereignty of the tribe. You can see
11 that in cases like *Lewis v. Clarke*, the *Maxwell* case, the
12 *Pistor v. Garcia* case, which are causes of action against
13 individuals that proceed in federal courts in a posture that is
14 similar to the way this case is currently before the Court.

15 THE COURT: And is your position that it's concurrent
16 because there's nothing that says it's exclusive, or do you
17 have positive authority for it being concurrent?

18 MR. RUDD: The way I would speak to that, Your Honor,
19 is I would say in the first instance because it can't be
20 exclusive, because if you look at *A-1 v. Strate* and *Nevada v.*
21 *Hicks*, at least in my analysis, you have to have serious
22 questions about whether there's any jurisdiction there at all.

23 I don't -- I'm not aware of any authority for the
24 proposition that there would be exclusive tribal court
25 jurisdiction over a claim brought by a non-enrolled person

1 against a non-enrolled person for harm that was caused outside
2 of reservation boundaries. And --

3 THE COURT: Well, that, I think, is a fairly
4 straightforward proposition, but I guess my question is if we
5 took a hypothetical that wasn't our case, you know, that you
6 had a Warm Springs enrolled member suing a Warm Springs
7 enrolled member for a tort, is there a body of law that says
8 that plaintiff must bring such an action in tribal court or
9 could it also be brought elsewhere, assuming elsewhere like
10 Jefferson County, that the jurisdictional hook for that county
11 was also satisfied.

12 I guess what I'm really asking -- First let me ask
13 this. Do you agree that there are cases, some cases where the
14 tribal court has exclusive civil jurisdiction?

15 MR. RUDD: I would agree that there are some cases
16 where the tribe has exclusive civil jurisdiction, but it is
17 most often, in my thinking about this, Your Honor, claims
18 against the tribe itself or perhaps tribal officials. That
19 rule does not extend to claims against -- individual capacity
20 claims, let's say, and the principle certainly isn't so broad
21 that it could destroy the jurisdiction that courts of general
22 jurisdiction like the State of Oregon might have over the same
23 subject matter, and it's certainly -- there's nothing about any
24 exclusive jurisdiction case you can find that would displace
25 federal law and the jurisdiction of the federal courts. So it

1 is quite possible for claims arising in and around Indian
2 country to find a jurisdictional home, depending on the
3 identity of the parties and other factors in either state
4 court, federal court or tribal court. And so the idea that
5 there is exclusive jurisdiction in the tribal court for a claim
6 of this profile to me is incorrect.

7 THE COURT: Is there a portion of the tribal code or
8 is there an aspect of SB 412 or otherwise that takes those
9 cases that you say are exclusively in tribal court and makes it
10 so? Is there, in other words, a piece of positive law that
11 says these cases are exclusively in tribal court?

12 MR. RUDD: I think that we have outlined in our brief
13 at least some of the pertinent tribal code provisions where the
14 tribe describes their own jurisdiction with the positive law
15 they've put in place, and I think that doesn't extend to the
16 fact pattern of this case because the case did not arise upon
17 the reservation. It arose in Jefferson County and it involves
18 two Indian claimants primarily -- or two non-Indian litigants
19 in the motion we're confronted with today.

20 The other point I would make -- and I think this is
21 important, Your Honor. There's a structural point here, which
22 is under the case law that informs the extent of the tribe's
23 sovereign authority promulgate its own jurisdiction. There are
24 constraints. And I don't think in any -- whatever room for
25 disagreement there is in that, I think it is abundantly clear

1 that there is nothing that tribal government could do in terms
2 of positive law to constrain the laws of -- the jurisdiction of
3 the state courts of Oregon, and there's nothing that the tribal
4 government could do as a matter of positive law to constrain or
5 restrict the jurisdiction of this Court.

6 THE COURT: Those are coterminous, right? I don't
7 have any more jurisdiction over this case sitting in diversity
8 than the State of Oregon has, right?

9 MR. RUDD: I think there are aspects of federal
10 common law in this that we've touched on in our briefing that
11 really need to be developed in discovery. I think as the case
12 is framed up in front of the Court right now, we're clearly
13 within the Court's jurisdiction as a matter of supplemental or
14 pendent jurisdiction, but there are, depending on the answers
15 to some of these questions you're asking, there are a lot of
16 questions of federal common law and other federal law that
17 could become even more central as the case plays out.

18 THE COURT: All right. Thank you very much.

19 I'll start with counsel for defendant.

20 My first question is what's your argument for the
21 tribal court having exclusive as opposed to concurrent
22 jurisdiction over a tort claim like this?

23 MR. HENDERSON: Sure. So as counsel said, these are
24 state law claims before this Court because -- under
25 supplemental jurisdiction. So really the question is does --

1 is the state court appropriate or tribal court appropriate.
2 And our position is if you look at the enactments of the Oregon
3 statutes and you look at the enabling provisions of the tribal
4 code, as well as the provision that you had just mentioned in
5 Chapter 200 of the tribal code, what you'll see is that the
6 clear contemplation was that these claims would be brought in
7 tribal court not in state court.

8 THE COURT: So I'm not trying to quibble at all, I'm
9 just trying to ask you to focus first on text. So when you say
10 "the clear contemplation," I want to get to that, but before we
11 get to contemplation -- meaning intent of the drafters -- what
12 does the text tell me about exclusivity, if anything?

13 MR. HENDERSON: So you won't find the language that
14 says exclusively or only.

15 THE COURT: Will I find any language that tells me
16 anything about exclusivity?

17 MR. HENDERSON: There is. There is even for the
18 claims that we can agree would be exclusively within the tribal
19 court jurisdiction. And so that's why I say we go -- you look
20 to the intent, you look to the language of these provisions,
21 and when you put it together, it becomes pretty clear.

22 THE COURT: Where would I find the contemplation?

23 MR. HENDERSON: So in the statutes enacted under
24 Senate Bill 412, under 181.685(e), this is listing the
25 requirements in order to comply with Senate Bill 412, in order

1 to be able to exercise state law enforcement authority, and one
2 of those requirements is that the tribe, among other things,
3 waives sovereign immunity in a manner similar to the waiver
4 expressed in the Oregon Tort Claims Act as to tort claims
5 asserted in the tribal government's court that arise from the
6 conduct of an authorized tribal police officer. And so what
7 they're saying is you need to waive your sovereign immunity for
8 claims in tribal court relating to this type of state law
9 enforcement authority.

10 THE COURT: So that's a bargain, that's a contract of
11 sorts. It's a deal.

12 MR. HENDERSON: Sure.

13 THE COURT: You waive sovereign immunity if you're
14 the tribe in order to get what?

15 MR. HENDERSON: In order to get -- the state law
16 enforcement authority for certain qualified officers.

17 THE COURT: So waiver of sovereign immunity in other
18 settings never tells me anything about exclusivity. Both the
19 federal government and the State of Oregon have waived
20 sovereign immunity for certain tort claims, and depending on
21 other factors, they can be brought in either court.

22 Why does waiver of sovereign immunity here tell me
23 something about exclusivity?

24 MR. HENDERSON: So what I was going to get to here is
25 when you look at these things together, you can see that this

1 is what they envision, that they be in tribal court.

2 THE COURT: When I look at what things together?

3 MR. HENDERSON: So I'm looking also at the tribal
4 code provision that you had just mentioned at the beginning of
5 your remarks, and that is under 200.025(3). If you look at
6 (c), it says, "Non-Indians, corporations, and other legal
7 entities in cases for personal injury or property damage
8 arising upon the reservation in which an Indian is a defendant
9 or when authorized by a specific tribal council enactment."

10 And when you look at the tribal council enactment
11 implementing the Senate Bill 412, it's authorizing the claims
12 in tribal court. That was the contemplation. That was the
13 contemplation under the Oregon statutes, it was the
14 contemplation by the tribal council. That's what they were
15 doing was waiving sovereign immunity for claims to be brought
16 in tribal court and subject to the tort claims provisions of
17 the tribal code.

18 THE COURT: So you're reading 200 as having a clause
19 before the "or" that's entirely separate from the clause that's
20 after the "or." In other words, (c), listing types of
21 litigants who can bring actions in tribal court is one,
22 non-Indians, et cetera, or when authorized by a specific tribal
23 enactment.

24 MR. HENDERSON: That's right.

25 THE COURT: And that's a type of litigant, meaning

1 essentially a tort litigant.

2 MR. HENDERSON: That's right.

3 THE COURT: If you have a tort claim against
4 identified parties or entities, then you are the type of
5 litigant who can sue -- who can sue in tribal court.

6 MR. HENDERSON: That's right.

7 THE COURT: Meaning anybody who has such a tort
8 claim, a non-Indian, for example?

9 MR. HENDERSON: Yes. Like I said, and that makes
10 sense here when 412 -- the whole scheme of 412 is to allow
11 tribal officers to enforce Oregon law both on and off the
12 reservation against non-Indians. So that's the most logical
13 way to read this is that those folks might have a claim, where
14 are those claims going to be filed, where can they be filed,
15 and the contemplation is they'll be filed in tribal court, and
16 they're allowed to do that under these provisions, under this
17 subsection (c) and under the implementation provisions of the
18 tribal code. Otherwise --

19 THE COURT: It makes a lot of sense to me that this
20 sort of bargain or deal would mean you could exercise state law
21 enforcement authority occasionally, but if you do, you've got
22 to waive sovereign immunity, so you could be sued in -- you
23 could be sued for it. And sovereign immunity, of course, is
24 being waived in tribal court only.

25 MR. HENDERSON: Yes.

1 THE COURT: And so it makes perfect sense to me that
2 that would be part of the bargain. What I don't get from that
3 is why they would necessarily be exclusive, that sort of the
4 plus and minus, the bargain -- the thing I'm getting is law
5 enforcement authority, and the thing I'm giving up is sovereign
6 immunity, but why would it mean that the sovereign immunity I'm
7 giving up is exclusive? You must -- not you can sue me in
8 tribal court but you must.

9 MR. HENDERSON: So that was the deal struck.

10 THE COURT: Well, that's what you're saying, the deal
11 struck. I'm asking you for your evidence of that.

12 MR. HENDERSON: Well, so --

13 THE COURT: You're saying this is the bargain for
14 exchange, and I guess my problem is the bargain for exchange
15 you've been describing makes perfect sense with or without
16 exclusivity.

17 MR. HENDERSON: Well, so then if you look at other
18 provisions, then, of the -- of Senate Bill 412 or those
19 statutes, those also suggest that this is what was contemplated
20 by the parties. Again, and I can't point to language that says
21 you have to do this, it's only exclusive. There is no such
22 definitive language like that.

23 THE COURT: All right.

24 MR. HENDERSON: But what the -- but what the Senate
25 Bill 412 statutes, especially the implementation or the

1 objective or the legislative purpose statute make clear is that
2 the tribal officer will be subject to all the protections that
3 state officers are provided, and that process is laid out in
4 the tribal code. If you were able to just come into federal
5 court, like they have here, and then just avoid the tort claims
6 caps and all the other provisions of the tort claims process
7 and the tribal code, then that just tosses out basically the
8 agreement, because it renders meaningless significant portions
9 of the tribal code. And that's our position here, is that they
10 brought this claim in federal court in an attempt to avoid the
11 caps and the process that's laid out in the code provisions.
12 And we don't think you can do that. We don't think you can so
13 easily step aside and avoid that.

14 THE COURT: All right. Thank you very much.

15 Intervenors? You're not intervenors. Amicus.

16 MR. NEWTON: Thank you, Your Honor. And may it
17 please the Court.

18 On behalf of the Confederated Tribes of Warm Springs,
19 first we want to thank the Court for giving us the opportunity
20 to be able to participate in this hearing.

21 THE COURT: Sure.

22 MR. NEWTON: If you'd indulge me, I'd like to
23 introduce my client representatives.

24 THE COURT: Please do.

25 MR. NEWTON: I've got the chairman of tribal council

1 Raymond Tsumpti. In the middle we have our secretary-treasurer
2 Glendon Smith, and a colleague of ours, Howie Arnett.

3 THE COURT: Thank you. I know Mr. Arnett from long
4 ago.

5 MR. NEWTON: Your Honor, our goal -- my goal today --
6 and you can hold me accountable to this -- is to hopefully shed
7 light on some of these complex issues and help you reason
8 through the legal issues presented.

9 As to your first question, assuming tribal court has
10 the capacity to adjudicate civil cases in this case, is that
11 jurisdiction exclusive. And the answer is yes. The answer is
12 yes for reasons that are slightly adjacent to what's been
13 discussed thus far.

14 I think it's important to start with the pre Senate
15 Bill 412 era, and what the Oregon -- State of Oregon and the
16 tribes in Oregon around the state were trying to accomplish.
17 They recognized with the *Kurtz* appeal that there was important
18 public safety concerns about law enforcement authority of
19 tribal police officers throughout the state. And the
20 parties -- and when I say "the parties," I'm talking the two
21 sovereigns or the nine tribal sovereigns and the State of
22 Oregon, but at least the tribal sovereigns and the State of
23 Oregon came together with a legislative bargain. I think
24 that's right because -- Can you hear me okay? Sometimes with a
25 mask I'm not sure if it's too quiet or not. I'm not, right? I

1 feel like I'm shouting.

2 And anyway, point being it was a legislative bargain,
3 but it was a legislative bargain that respected the sovereignty
4 of all parties involved, and it actually required two rounds of
5 legislative action. There was the state legislative action and
6 then subsequent tribal legislative action. What I mean by
7 that, Your Honor, is that once Senate Bill 412 was enacted by
8 the Oregon legislature, it did not automatically apply to the
9 Confederated Tribes of Warm Springs or any other tribe in the
10 state of Oregon. It required those tribes to evaluate whether
11 the bargain that was struck worked for them, and then they had
12 to take additional legislative action and opt into the scheme,
13 the cross-border enforcement scheme.

14 I can point to the specific part of the statute, Your
15 Honor. It's 181A.685(4) -- no, excuse me. Yeah, (4)(d), as in
16 David. You have to adopt a provision of tribal law, and it
17 requires the waiver of tribal sovereign immunity so that there
18 can be an action brought against the tribe, a tort action
19 arising out of the tribal law enforcement officers' potential
20 torts in enforcing state law under Senate Bill 412.

21 Now, that waiver of sovereign immunity is important
22 and it's implicated and it is very much a part of this case,
23 but it's not central because, of course, the tribe itself is
24 not a party. Your question is is Warm Springs Tribal Court the
25 exclusive jurisdiction for this case, and the short answer is

1 yes for a very simple reason. The Oregon legislature provided
2 that a tribe, in opting into the scheme, may "require that the
3 claim be asserted in accordance with any applicable tort claims
4 procedures of the tribal government."

5 And the tort claim procedures that the tribal
6 government put in place for Senate Bill 412 actions exclusively
7 authorize the Warm Springs Tribal Court as the place to bring
8 these claims.

9 THE COURT: Where do I find that?

10 MR. NEWTON: You find that, Your Honor, in Chapter
11 205 -- hold on here. Sovereign immunity.

12 No, excuse me. Ordinance 93 is the tribal council
13 legislative enactment that opts into Senate Bill 412. And it
14 adopts Chapter 390 of the tribal code. And 390.130 -- there is
15 no subsection -- says that "The tribe has authorized tort
16 claims against the tribe, its subordinate organizations,
17 enterprises, officers, agents, servants and employees, subject
18 to the conditions and limitations set forth in the Warm Springs
19 Tribal Code Chapter 205."

20 I'm going to pause for a moment, Your Honor, because
21 there's been some discussion about this action is brought
22 solely against the officer, although acting in the course and
23 scope of his duties, is being sued in his personal capacity,
24 and therefore tribal sovereign immunity, he can't avail himself
25 of tribal sovereign immunity under the doctrine that we've been

1 taught by *Lewis v. Clarke*.

2 But there's an important policy implication that I
3 think is overlooked in *Lewis v. Clarke*, and there's a quote
4 that says in that case, "The protection offered by tribal
5 sovereign immunity is no broader than the protection offered by
6 state or federal sovereign immunity."

7 But it doesn't say it's any narrower, Your Honor.
8 And the tribe's point is there are other defendants in this
9 case, and the State of Oregon has said if you're going to sue a
10 state law enforcement officer, your sole and exclusive cause of
11 action against a state law enforcement officer is under the
12 Oregon Tort Claims Act, that statutory cause of action.

13 Senate Bill 412, the only fair way to read it is they
14 wanted to provide parity. They said, okay, tribal officers,
15 the fundamental bargain: We will allow you to enforce state
16 laws, but we want two things. We want there to be a meaningful
17 remedy if you do something wrong. We're not going to require
18 that you bring an action in state court. I suppose the tribe
19 could opt into that, but Warm Springs did not, Your Honor. It
20 chose Warm Springs Tribal Court.

21 The other thing they said is your tort claim limits
22 have to be at least as generous as the state tort claim limits.
23 So again, you go back to Warm Springs Ordinance 93, you make
24 the tort claim on us on par with the state tort claim limits,
25 the tribe, using its sovereign authority, chooses Warm Springs

1 Tribal Court under its tort claim code.

2 THE COURT: That's a useful argument, and I want to
3 consider it, but you started down this path reading me 390.130.
4 So tell me where in 390.130 I would learn that this was -- had
5 to be brought in tribal court.

6 MR. NEWTON: That's right.

7 THE COURT: What's the language you're relying on?

8 MR. NEWTON: So if you go to the next sentence, Your
9 Honor, it says, "Any tort claim brought against a state
10 certified tribal officer" -- which would be Officer Aryanfard
11 in this case -- "arising from the tribe's state law enforcement
12 authority under Senate Bill 412 must be" -- which is synonymous
13 with shall -- "nondiscretionarily asserted in accordance with
14 Chapter 205."

15 So let's turn to Chapter 205, Your Honor, and we'll
16 start with 205.001. This is the tribe's tort claim code. And
17 it says, "The tribes, its subordinate organizations,
18 enterprises, officers, agents, servants and employees may be
19 sued in tribal court or other court of competent jurisdiction
20 only when explicitly authorized by either federal law or by
21 ordinance or resolution of tribal council."

22 So what we know is the tribes' employees can be sued
23 in tribal court if it's authorized by a tribal council
24 resolution. We have the tribal ordinance. We have Ordinance
25 93 that says tribal employees can be sued in accordance with

1 205. So they cross-reference back to one another. What
2 neither say is that these employees can be sued in state court.

3 Now, ordinarily, Your Honor, you would say, well, it
4 doesn't rule it out.

5 THE COURT: "Neither" meaning -- what are the ones
6 that are involved in the word "neither"?

7 MR. NEWTON: Neither Chapter 205 nor 200 -- excuse
8 me, Chapter 390 expressly mention state court.

9 THE COURT: 205 mentions "or other court of competent
10 jurisdiction." That doesn't sound like assertion of
11 exclusivity.

12 MR. NEWTON: That's right, but it assumes that court
13 has jurisdiction. The only way that a state court could get
14 jurisdiction of these claims would require the tribe to consent
15 to that as part of its opting in to Senate Bill 412. That is
16 the fundamental argument of the tribe, is that the tribe has
17 total control over the waiver of its sovereign immunity and can
18 condition it in any way that it sees fit. And unless there's
19 an express, clear, and unequivocal waiver of that sovereign
20 immunity, including the venue, it doesn't happen.

21 THE COURT: All right.

22 MR. NEWTON: The only reasonable --

23 THE COURT: Let me bump this up against the principle
24 you don't like but is binding on me, which is that works when
25 you're suing the tribe, it works when you're suing an officer

1 of the tribe. All of them require some waiver of tribal
2 sovereign immunity. It works when you're suing a law
3 enforcement official in his official capacity, but it seems to
4 fall apart when you're suing a defendant in his individual
5 capacity. Now you're not suing the tribe and now because the
6 Ninth Circuit has essentially ordered me not to allow that
7 individual defendant to assert sovereign immunity, now nobody
8 with sovereign immunity is waiving or not waiving sovereign
9 immunity. So how do I get around that?

10 MR. NEWTON: You get around that by circling back to
11 Senate Bill 412 and the legislature allowing --

12 THE COURT: Let me be a little more specific. How do
13 I get around that without disagreeing with what the Ninth
14 Circuit has said about individuals sued in their individual
15 capacity? I mean, I think you may have a powerful point to
16 make that the Ninth Circuit law on this point fails to take
17 important principles into account and is wrong, but I don't
18 have the luxury of agreeing with you on that point yet.

19 MR. NEWTON: That's a great point, Your Honor. I
20 think my rejoinder to that -- and I will hope that I state it
21 clearly. I think I have a good answer for you, and that is the
22 tribe is not asking you to take a position that's contrary to
23 the Ninth Circuit precedent that comes from *Lewis v. Clarke*.
24 We're not saying that Officer Aryanfard can avail himself of
25 tribal sovereign immunity if he's sued in his personal

1 capacity, but what we are saying is that the tribe, just like a
2 state law enforcement officer, can prescribe a statutory cause
3 of action in tort claim limits that puts it on parity with the
4 other defendants in this case.

5 If you were to rule in favor of the plaintiffs, the
6 real risk is, Your Honor, is that the tribal law enforcement
7 officer will be the only defendant in this action who will not
8 have the benefit of a tort claim limit.

9 THE COURT: Thank you very much.

10 Do you wish to reply at all?

11 MR. RUDD: Yes. A couple thoughts, Your Honor.

12 THE COURT: Would you start with the last point
13 first. That is, is it the case that if I allow this to proceed
14 in diversity in federal court, so fundamentally as a state
15 court claim, that this particular defendant will have lost the
16 protections of -- the procedural protections and damage limit
17 protections of the Warm Springs tort claims code?

18 MR. RUDD: The Warm Springs tort claims code do not
19 constrain the cause of action against Aryanfard in his
20 individual capacity that are before this Court. That is our
21 position, if I'm understanding your question.

22 THE COURT: I'm really just restating the very last
23 argument you heard, that if I go your way, this defendant would
24 be the only defendant in the case without, for example, a
25 limitation of liability or other protections that he would have

1 if he were in tribal court, and also he would lack the
2 protections that other defendants who are properly in a state
3 claim have under state law.

4 Is it true that he stands alone in that regard under
5 your theory of the case?

6 MR. RUDD: I believe he stands alone in that regard
7 on our theory of the case, especially because of the
8 defendants' position that he was not acting in a state law
9 capacity during the investigation and his involvement in the
10 case. So I don't think there are any caps that come to limit
11 the claim against Defendant Aryanfard.

12 THE COURT: Is that different if he's found to have
13 been acting in some tribal capacity? I guess I should phrase
14 it differently. Is that different if he's -- in either way,
15 whether he's found -- you say that if the defendants are
16 correct that he's acting in some state law capacity, there's no
17 limit?

18 MR. RUDD: There's no limit under the facts before
19 the Court as pled, and no caps that apply to the individual
20 claim against Aryanfard, primarily, Your Honor, because his
21 obligation to report child abuse in Oregon is mandatory -- 365,
22 24/7 -- and that is a feature of the law that comes to bear
23 that is robustly clear from the Oregon legislature. So that
24 obligation, which is -- the claim at the center of the
25 individual capacity claim against Defendant Aryanfard is not

1 limited to his -- any official duties on behalf of any
2 particular law enforcement authority.

3 THE COURT: All right. Thank you.

4 The second argument to pick up is that if the tribal
5 court has jurisdiction, and if -- at least if it's the sort of
6 case where the tribal court would have jurisdiction, and if
7 tribal jurisdiction in cases like this are typically exclusive,
8 it's nevertheless the case that if you probe into the complaint
9 enough and see that sending it to tribal court would be futile,
10 futile because this plaintiff cannot, in fact, bring a claim in
11 tribal court, then that ends up taking this out of tribal court
12 entirely and back into state court. So to put it more
13 succinctly, can this plaintiff on this complaint bring this
14 action in Warm Springs Tribal Court?

15 And what's been raised, if I understand it correctly,
16 are a couple of arguments: One, that this plaintiff is not the
17 sort of litigant who can bring a claim in tribal court, doesn't
18 satisfy that requirement; and two, that the claim is -- to be
19 in tribal court must necessarily have arisen on the
20 reservation, a sort of a semi-geographical limitation on who
21 can sue in Warm Springs Tribal Court, and that that's not
22 present in this case.

23 Are those your two main arguments why this would be
24 futile to send to tribal court? Your client could not bring
25 the case in tribal court?

1 MR. RUDD: Those points are central to the argument,
2 Your Honor, which is informed by the factors that have been
3 developed and the parameters for tribal court jurisdiction that
4 were set by the United States Supreme Court in cases like *A-1*
5 *v. Strate* and cases like *Nevada v. Hicks*. Those cases create
6 significant limitations on tribal court jurisdiction, based on
7 the identity of the litigants as enrolled or not and the
8 location of the harm. And I think if you look to those cases
9 and cases like the *Plains Commerce* case, which I don't -- I'm
10 not sure is before you, you see clear statements from the
11 United States Supreme Court that there are federal law
12 limitations on the jurisdiction of tribal courts. And from our
13 perspective, when you line those factors up with our case, with
14 all the non-reservation, off-reservation conduct that's in the
15 nucleus of facts, and you look at the non-enrolled status of
16 both parties, and you analyze it under those cases, there is
17 not tribal court jurisdiction. So I think it would be
18 appropriate for the Court to conclude that it was futile.

19 Even if the Court doesn't --

20 THE COURT: I'm going to pause you there for just a
21 second.

22 MR. RUDD: Sure.

23 THE COURT: So is that a jurisdictional argument or a
24 discretionary argument? I mean, normally when I'm considering
25 jurisdiction, I'm not looking at case law, I'm looking at some

1 sort of grant or denial of jurisdiction in a text somewhere.
2 You're suggesting that Supreme Court cases have me look at a
3 variety of factors that get at the identity of the litigants
4 and the location of the harm to decide if there's jurisdiction
5 on something like a continuum. And that sounds more like,
6 well, if enough of those factors line up to suggest that it
7 wouldn't be wise to send it to tribal court, I'd retain
8 jurisdiction, otherwise I might out of comity send it to tribal
9 court.

10 Are you making that argument or are you absolutely
11 saying that if certain factors are in play, the tribal court
12 has no jurisdiction over the case?

13 MR. RUDD: I think when you analyze this individual
14 capacity claim under those cases at -- our position is that the
15 tribal court does not have jurisdiction. At a minimum, I think
16 one would see that there are serious questions about whether
17 the tribal court has jurisdiction, and therefore, from the
18 plaintiff's perspective, given the nucleus of operative facts
19 and notions of concurrent jurisdiction, we think it's ripe for
20 this Court to keep the case here. There was a comity aspect --

21 THE COURT: Serious questions means keep the case
22 here. You mean at least long enough to develop better
23 information about jurisdiction to be analyzed later?

24 MR. RUDD: No, I think there is no -- I think there
25 is no question that this Court has jurisdiction, and we think

1 the Court should keep that jurisdiction, and we're asking the
2 Court to do that. You're asking me if -- I'm not saying this
3 well enough, Your Honor. Are you asking me a comity question,
4 are there reasons here to --

5 THE COURT: You've said that there might be serious
6 questions about jurisdiction, and therefore I'd keep it.
7 Typically, in a straight-up diversity case, for example, if
8 there are as-yet-unanswered questions about jurisdiction, a
9 court might keep the case, but only long enough to answer those
10 questions, and then make a decision down the line. So, for
11 example, if we don't know of the place of incorporation of a
12 business, then to defeat or grant diversity jurisdiction, then
13 we'd send people out to get the answer and come back.

14 Here are you suggesting that if there are serious
15 questions, the presence of uncertainty means I can conclude
16 that I have jurisdiction or that we go out and we, you know,
17 learn more and come back and decide later whether I have
18 jurisdiction?

19 MR. RUDD: I think the record before the Court shows
20 that this Court has jurisdiction now because of the identity of
21 the parties and the location of the harm off reservation. I
22 think it's also true that this Court is -- in what it does
23 monitors its own jurisdiction and can revisit it whenever it
24 has its own doubts. Those are my thoughts about that.

25 THE COURT: All right. Thank you.

1 So it does focus then primarily on the identity of
2 the parties and the location of harm, right?

3 MR. RUDD: I believe that's correct.

4 THE COURT: The holdings of the cases you're relying
5 on, those are the two main inquiries, right?

6 MR. RUDD: As to whether the tribal court has
7 jurisdiction --

8 THE COURT: Certainly.

9 MR. RUDD: -- not whether this Court has
10 jurisdiction.

11 THE COURT: On the record in front of me right now,
12 what do I know about the identities of the parties?

13 MR. RUDD: I believe you know that Defendant
14 Aryanfard is non-enrolled. I believe you know that he's a
15 citizen of the state of Oregon. I believe you know that minor
16 child E.J.T. is not enrolled, a citizen of the state of Oregon,
17 domiciled off reservation within the state of Oregon.

18 THE COURT: Do I know whether your client -- whether
19 the minor child is an Indian or not? Do I know the answer one
20 way or the other?

21 MR. RUDD: You know if he's non-enrolled. I
22 understand that to be -- I understand that to be undisputed.
23 The question of whether he's an Indian, I'm choosing that
24 phrase "non-enrolled."

25 THE COURT: You view those as the same, coterminous?

1 MR. RUDD: There's case law that suggests they may
2 not be the same. I view them as the same.

3 THE COURT: All right. And as to the location of the
4 operative facts, what do I know on this record in front of me
5 right now?

6 MR. RUDD: I think the clearest thing to look to is
7 where the abuse that resulted in the harm to the child
8 occurred, which I understand to be undisputedly in Jefferson
9 County, not within the Warm Springs Indian Reservation.

10 THE COURT: All right. Thank you very much.

11 So we've moved past exclusivity and now we're just
12 taking up the question of futility.

13 MR. HENDERSON: Sure.

14 THE COURT: Could this plaintiff bring this case in
15 tribal court?

16 MR. HENDERSON: Yes. And our position is not only
17 could he, but he's required to for the reasons we said before.
18 But I'm going to address the identity portion first, and
19 that --

20 THE COURT: Do you agree that those two factors are
21 important to decide whether this case can be brought in tribal
22 court?

23 MR. HENDERSON: Under the tribal code, yes.

24 THE COURT: All right.

25 MR. HENDERSON: So the provision I cited to you

1 before regarding non-Indians is the piece that I would say, for
2 the reasons I stated before, would allow a claim by this
3 individual. And then the location -- we're not talking about
4 an auto accident between two non-Indians. We're talking about
5 a tribal police officer --

6 THE COURT: I'm sorry, I don't mean to interrupt, but
7 I want to go back to 200.025(3), just so I make sure I know
8 where you're coming from. Judge Russo took the position that
9 there are only three types of litigants that can bring an
10 action in tribal court, and then she's quoting 200.025(3). So
11 first do you agree that that's the place to look to find the
12 types of litigants that can bring an action in tribal court?

13 MR. HENDERSON: Well, yes. I mean --

14 THE COURT: All right. And so the first one is, A,
15 Indians. Do you agree this plaintiff doesn't meet that
16 subsection?

17 MR. HENDERSON: Well, it's not --

18 THE COURT: When I say "plaintiff," I mean the minor
19 child.

20 MR. HENDERSON: It's not alleged exactly that he's an
21 Indian. It's alleged that he's not enrolled.

22 THE COURT: Do you agree that it's undisputed that
23 the minor child is not enrolled, on this record?

24 MR. HENDERSON: On this record, it's undisputed.

25 THE COURT: Do you agree or not that that means the

1 minor child is not an Indian?

2 MR. HENDERSON: I don't agree to that. I don't think
3 that means that. We haven't --

4 THE COURT: Do you take a position whether this minor
5 child is an Indian or not on behalf of your client?

6 MR. HASSON: Your Honor, Dan Hasson.

7 I think that would be subject to further development,
8 but the issue of enrollment is not coextensive with the issue
9 of whether a child is considered an Indian under Confederated
10 Tribes of Warm Springs substantive law.

11 THE COURT: I'm going to pause you for just a minute.
12 I'll get right back to you.

13 I'm just curious whether as amicus you can represent
14 whether your client takes a position one way or the other
15 whether this minor child is an Indian.

16 MR. NEWTON: The short answer is yes.

17 THE COURT: I guess that was a bad question. That
18 means I now know you take a position.

19 MR. NEWTON: Yeah, okay. I do take a position. What
20 is the position is what you're asking.

21 Based on the pleadings, Your Honor, as I understand
22 them -- and I'm not as involved as the parties, but what I
23 understand that is before the Court is that the minor child who
24 is the plaintiff, that in the pleadings, the plaintiff alleges
25 that the father is an enrolled member of the Warm Springs Tribe

1 living on the reservation, and that the child is the biological
2 child of the father.

3 THE COURT: That's in the complaint, you're right.

4 MR. NEWTON: Based on those facts, the tribe takes a
5 position for purposes of its code and its substantive law that
6 the plaintiff is an Indian.

7 Is the plaintiff an enrolled member of the tribe? I
8 don't know the answer to that, and that is not in the record.

9 THE COURT: Let's assume for the moment that the
10 answer is no. Just assume for a moment no. Does that change
11 your answer that the minor child is an Indian for purposes of
12 Warm Springs Tribal Code?

13 MR. NEWTON: No. Nor does it change our answer for
14 purposes of the jurisdiction of the tribal court or the
15 applicable Supreme Court precedent that doesn't distinguish
16 between enrolled tribal members of the Warm Springs Tribe
17 versus enrolled tribal members of the Yakama Tribe for purposes
18 of tribal court jurisdiction, as an example. The question
19 is --

20 THE COURT: Just so I make sure my hypothetical's
21 required assumption helps. I'm asking you to assume that the
22 minor child is not an enrolled member of any tribe.

23 MR. NEWTON: That's correct.

24 THE COURT: And if that's the case, but you also
25 assume that the minor child is the child of an enrolled member,

1 the father, biological father enrolled member of the Warm
2 Springs Confederated Tribes and a non-Indian mother, is it
3 still your position that this minor child in this case is an
4 Indian under, at a minimum, 200.25(3)?

5 MR. NEWTON: Yes, Your Honor.

6 THE COURT: You don't need more factors? You don't
7 need to know where the child was principally domiciled or
8 anything like that?

9 MR. NEWTON: No. And if this would help the parties
10 and the Court -- and it's a supplemental jurisdictional fact
11 that we can actually provide in a declaration -- my colleague,
12 Ms. Monkton, actually handles the Indian Child Welfare Act
13 cases for the tribe. My understanding is that the child is
14 eligible for membership in the Warm Springs Tribe and may have
15 been enrolled, but we don't know that sitting here today.

16 THE COURT: Thank you very much.

17 MR. HENDERSON: Judge, can we interject real quickly?

18 THE COURT: I'm sorry, who is talking?

19 MR. HENDERSON: This is Jonathan.

20 The term "Indian" is actually a statutorily defined
21 term under the tribal code. That's under 200.010(1). I'll
22 read you that definition. It says, "Indian means, unless
23 otherwise specified, a member of the Confederated Tribes of
24 Warm Springs Reservation of Oregon, or any other person of
25 Indian blood who is a member" --

1 THE COURT: Slow down a little bit, please. Would
2 you slow down a little bit.

3 MR. HENDERSON: Sure.

4 -- "or any other person of Indian blood who is a
5 member of a federally recognized Indian tribe or any other
6 person on the reservation who is recognized by the community as
7 an Indian, including a Canadian Indian or an Alaska native."

8 So the code provision defines Indian as not being
9 just enrolled members of the tribe.

10 THE COURT: Doesn't it require some knowledge of what
11 the community thought and/or where the child was domiciled?

12 MR. HENDERSON: Or just --

13 MR. NEWTON: Your Honor, there's no requirement for
14 any domicile. I don't --

15 THE COURT: You can say that, but I just had read to
16 me language that didn't use the word "domiciled" but was the
17 next best thing. So I don't know what to make of that.

18 MR. HENDERSON: It says "persons on the reservation."

19 THE COURT: So if the minor child lived off the
20 reservation, what does that mean?

21 MR. HENDERSON: I don't know that it's referring to
22 where they live, especially when it refers to Canadian Indians
23 and Alaska natives.

24 THE COURT: Well, you know, when called upon, I can
25 engage in incredibly subtle thinking, but when not called upon,

1 I take the phrase "on the reservation" to be a geographical
2 statement. So I'm not sure we've advanced the ball much here.
3 But we'll punt on this one. Right now you think the minor
4 child in this case may or may not qualify as an Indian, you say
5 may, and we'll see.

6 Second is (b), but doesn't apply, the Confederated
7 Tribes, right?

8 MR. HENDERSON: That's right.

9 THE COURT: And then (c) is the one you relied on
10 earlier.

11 MR. HENDERSON: That's right.

12 THE COURT: So if the litigant is a non-Indian, do
13 you agree that if that's the case, there are a couple of other
14 factors that have to be present? You have to be suing an
15 Indian and it has to arise on the reservation. That's all
16 before you get to the disjunctive.

17 MR. HENDERSON: So that it has to arise on the
18 reservation. I agree with that.

19 THE COURT: In which an Indian is a defendant.

20 MR. HENDERSON: Or one authorized by --

21 THE COURT: I said before the disjunctive. So do you
22 agree so far?

23 MR. HENDERSON: Yes.

24 THE COURT: All right. Is the "or" -- does the "or"
25 include anything? Does the "or" include a non-Indian when

1 authorized by specific tribal enactment, or just anybody?

2 MR. HENDERSON: Yes.

3 THE COURT: Of any type, just when authorized by a
4 specific tribal enactment?

5 MR. HENDERSON: Yes.

6 THE COURT: Well, I asked you two different things.
7 You can't say yes to both.

8 So I'm asking what the phrase after "or" modifies.

9 MR. HENDERSON: It means the tribal council is free
10 to allow in its courts whatever basically it wants. It could
11 be non-Indians, it could be basically anyone.

12 THE COURT: All right. So "or" doesn't modify
13 anything prior to "or." It's just an independent statement of
14 who can be a litigant in tribal court?

15 MR. HENDERSON: Yes.

16 THE COURT: Anyone when authorized by a specific
17 tribal enactment?

18 MR. HENDERSON: Yes. And that's what they've done
19 here through the implementation of --

20 THE COURT: I know we've been down this road once,
21 but help me one more time. What is the specific tribal
22 enactment that this plaintiff would rely on to say I can sue in
23 Warm Springs Tribal Court?

24 MR. HENDERSON: It's 390.130.

25 THE COURT: And that says you can sue the tribe,

1 etc., officers, agents, employees --

2 MR. HENDERSON: Under Chapter 205.

3 THE COURT: -- for tort claims that are -- well, it's
4 not so much under Chapter 205. You can sue for tort claims
5 subject to limitations and conditions set forth in 205. Right?

6 MR. HENDERSON: Yes.

7 THE COURT: And 205 simply says it's got to be the
8 tribe or its officers, agents or employees, when otherwise
9 authorized. So here they sort of depend on each other to
10 exist, right?

11 MR. HENDERSON: Yes.

12 THE COURT: Neither one gets all the way there
13 without the other, but you contend both of them say you can
14 bring a tort claim in tribal court against the tribe, its
15 subordinate organizations, officers, agents, servants and
16 employees, subject to certain limitations and conditions,
17 right?

18 MR. HENDERSON: Yes.

19 THE COURT: So is a tort claim brought against this
20 officer in his individual capacity, does that satisfy 390.130?
21 Is it being brought against the tribe, its officers, agents,
22 servants, employees, including a tribal official arising from
23 the State's law enforcement authority?

24 MR. HENDERSON: Yes.

25 THE COURT: You contend this case, even though framed

1 as individual capacity, cannot escape being the sort of claim
2 that's covered by 390.130?

3 MR. HENDERSON: That's correct.

4 412 is absolutely critical to their claims. They've
5 said as much in their papers here. So this -- I mean, that is
6 the claim they're asserting. This is what this provision, this
7 code provision contemplates.

8 THE COURT: Thank you very much.

9 Does amicus wish to be heard any further on this
10 other than what I've already heard?

11 MR. NEWTON: Yes, Your Honor.

12 THE COURT: So the question we began with is where
13 would I go to learn that this plaintiff in this case could
14 bring this claim in Warm Springs Tribal Court?

15 MR. NEWTON: Correct.

16 Can I provide a little bit of a different lens?
17 Because you opened it with I think the right question, the
18 futility question. It's not necessarily is there a reasonable
19 argument as to whether jurisdiction exists or not. The
20 question is can this Court conclude, based on the record before
21 it, that there's no chance of tribal court jurisdiction. And
22 if the answer is no --

23 THE COURT: Well, I'll get to the proper sort of
24 burden of persuasion or burden of proof in a minute. Thank you
25 for that. I don't want to forget that, so don't let me.

1 Let's get to whether it can be done or not. Just
2 sort of what's your argument that, in fact, it can be done?

3 MR. NEWTON: It can be done, Your Honor, and we
4 talked about Chapter 390, which I just had in front of me that
5 like vanished. I don't know --

6 MALE SPEAKER: I've got a copy.

7 MR. NEWTON: I've got it right here.

8 So 390 is Ordinance No. 93 that adopts 390 and it's
9 intended to implement the requirements of 412, the
10 applicability of which is limited only to activities conducted
11 by Warm Springs Police Department when carrying out activities
12 under the authority of Senate Bill 412, which I think there's
13 no dispute among the parties that, as alleged in the complaint,
14 Officer Aryanfard was carrying out his duties as a Senate Bill
15 412-certified officer. The allegation is in so doing, he
16 committed a tort.

17 Now, that's disputed, of course, right? But then we
18 get into these issues about, okay, so where is the remedy and
19 where do you bring the action? And you still go back to Senate
20 Bill 412, and Senate Bill 412 says, you, tribe, you Warm
21 Springs can opt into this statutory scheme if you do a few
22 things, one of which is provide a remedy in your tribal court
23 for causes of action arising out of your state-certified tribal
24 officer's tort acts, tort claims.

25 Warm Springs accepted that bargain, and it adopted

1 Ordinance 93, which enacted Chapter 390, which says -- and you
2 had read it, Your Honor -- that any tort claim brought against
3 a state-certified tribal officer, which we would say any tort
4 claim brought against Officer Aryanfard arising from his
5 authority under Senate Bill 412 must be asserted in accordance
6 with Chapter 205.

7 THE COURT: All right. Thank you.

8 And do you agree with your colleagues' analysis of
9 200.025, that the phrase after the disjunctive "or" stands by
10 itself and says anyone authorized by tribal enactment -- I'm
11 sorry, I'm losing the language here.

12 MR. NEWTON: Yeah.

13 THE COURT: That anyone can bring a claim when such
14 claim is authorized by specific tribal council enactment?

15 MR. NEWTON: I think that disjunctive does not carry
16 the geographic limitation that's in the earlier part of the
17 sentence, if that's what you're asking.

18 THE COURT: I am. Thank you. Thank you very much.
19 Your response?

20 MR. RUDD: A couple.

21 THE COURT: The question I'm dealing with is could
22 this claim be brought in tribal court. What's your argument
23 for why it could not be brought in tribal court?

24 MR. RUDD: It cannot be brought in tribal court
25 because the tribal court's jurisdiction is constrained by

1 federal law, not just -- as opposed to solely defined by the
2 ordinance of the tribal council. I think that's --

3 THE COURT: I want to come back to that argument, and
4 I'm going to come back to it after we deal with the textual
5 argument that we've been having a minute ago.

6 Do you disagree with that? If your federal law
7 argument doesn't work, do you disagree that absent that
8 restriction on tribal jurisdiction arising from some sort of
9 federal common law, that the tribe has otherwise enacted
10 provisions that would allow this case to be brought in tribal
11 court?

12 MR. RUDD: Our reading of the tribe's ordinance and
13 the positive law describing their own jurisdiction does not
14 create jurisdiction for the facts of this case for the reasons
15 we've set forth in our brief, Your Honor. That is our
16 position.

17 THE COURT: All right. So I'd like to walk through
18 that briefly.

19 So the tribes contend that when Judge Russo points
20 out three types of litigants who can bring actions in tribal
21 court, that one such type of litigant found in (c) after the
22 disjunctive "or" is anyone bringing a tort claim against a
23 state-certified law enforcement officer.

24 What's wrong with that reading of their own
25 enactments? And to be -- to load the question up just a

1 little, specifically rejecting the idea that that's a type of
2 claim that has to be arising upon the reservation or any of the
3 other limitations found elsewhere in 200.025(3), but rather
4 just says if you're bringing a tort claim against a
5 state-certified law enforcement officer, you know, then you
6 can -- then those can be brought in tribal court.

7 What's wrong with that analysis?

8 MR. RUDD: I have not followed all of the back and
9 forth about the textual analysis that you've engaged in with
10 the other lawyers, Your Honor, so I am not sure that I can
11 follow you on your question on periods, comma, disjunctive
12 level at this moment. I have focused in my analysis of that
13 question on the structural limitations on the authority of
14 tribal government and tribal courts in our analysis of this
15 claim, and that is the emphasis that we have before the Court.

16 I believe in our brief primarily -- and I think what
17 you see if you look at that is this reality: If there was a
18 tribal ordinance that says, we create jurisdiction in our
19 tribal courts for quiet title actions in Arizona, that would be
20 overbroad and it wouldn't -- it wouldn't create that
21 jurisdiction in the tribal court.

22 THE COURT: All right. Thank you.

23 Then let's turn to your other argument that this is
24 the sort of case that a variety of federal cases tell me
25 require looking at federal law to decide whether the tribe's

1 own efforts to exercise jurisdiction here should be rejected.
2 Help me with that argument. Rephrase that argument for me.

3 MR. RUDD: I'd be happy to, Your Honor. Would you
4 try the question on me again?

5 THE COURT: You're arguing that sort of independent
6 of the tribe's own enactments and whether they actually create
7 an avenue for such a claim to be brought in tribal court, that
8 sort of standing above those enactments is the body of federal
9 law, found in federal cases that says even if that's the
10 tribe's intention, they cannot do it.

11 MR. RUDD: Yes.

12 THE COURT: What do those cases teach?

13 MR. RUDD: Those cases show that the jurisdiction of
14 tribal courts is constrained by federal common law. You see
15 that in cases like *A-1 v. Strate*. I think you see that in
16 cases like *Nevada v. Hicks*. You see that in cases like *Plains*
17 *Commerce*, where a litigant that started out in tribal court had
18 to travel all the way to the United States Supreme Court to be
19 told that as a matter of federal common law, that court didn't
20 have jurisdiction, and to fight it -- and have to fight it all
21 the way only to hear that at the end.

22 So from a plaintiff's perspective, because there is
23 clear jurisdiction here, and the tribal court jurisdiction is
24 constrained by those federal cases, we think the case has a
25 home here in this court.

1 THE COURT: I'm not sure it matters to the legal
2 analysis, but those cases involve plaintiffs seeking to prevail
3 over defendants, which defendants were challenging the ability
4 of the tribal courts to give plaintiffs the rewards they
5 sought, right?

6 MR. RUDD: If that's true, as I remember the -- those
7 cases, they're procedurally complex and they have different
8 litigants in different courts presenting as plaintiffs or
9 defendants in different courts as they fight about the
10 jurisdiction that was disputed on the way to the Supreme Court.
11 So I don't think you can make a clear distinction like that.

12 I do think, if it's okay, Your Honor, it is
13 noteworthy for a comity reason to emphasize that there is no
14 case pending in tribal court. There was not an exhaustion
15 comity argument presented to Judge Russo. And we have seen
16 that as untimely, and at least in my recollection of it, it
17 would be unique to find a comity argument and an exhaustion
18 argument that prevailed in that circumstance.

19 THE COURT: In the circumstances of not having been
20 raised in front of a magistrate judge?

21 MR. RUDD: And it would be, I would say, unusual.
22 Unique might be too strong a word. It would be unusual to
23 find -- to find that when there is no pending tribal court
24 matter.

25 THE COURT: In addition to the idea that this case in

1 the complaint necessarily will take place at least in large
2 part not in tribal court, no matter how this defendant turns
3 out, right?

4 MR. RUDD: If I follow you, I think that's correct,
5 Your Honor. And, you know, to some extent, if we're looking
6 for cases that show that in the wake of *Lewis v. Clarke* that
7 that sort of thing is appropriate. I think the *Cain v. Salish*
8 *Kootenai College* case shows that. I think there are practical
9 considerations, too, here. The Court in *Cain* spoke about the
10 nexus of operative facts in all the plaintiff's claims against
11 various defendants as a factor that informed why a federal
12 court should have supplemental and pendent jurisdiction.

13 THE COURT: That's all I'm saying, is that Jefferson
14 County and Tyler Anderson are never going to end up in tribal
15 court.

16 MR. RUDD: I believe that's correct, Your Honor. I
17 believe *Nevada v. Hicks* says that.

18 THE COURT: Thank you.

19 Those are my questions. I'll start with you,
20 Mr. Rudd. Is there anything further you want to add to the
21 mix?

22 MR. RUDD: Just as there are -- as I've tried to
23 articulate -- limits under federal law on the jurisdiction of
24 the tribal court and the tribal council to promulgate law that
25 would aggregate jurisdiction that they do not have under

1 federal law, there are limits on the Oregon legislature's
2 jurisdiction to constrain this individual capacity claim that
3 E.J.T. brings against Aryanfard. As I've heard a lot of the
4 argument today from defendants, that there's characterizations
5 of the intent of the Oregon legislature and an effort to
6 persuade the Court that if the Court can discern that intent,
7 it should be fully effectuated.

8 But there are limits on the authority of the Oregon
9 legislature to destroy causes of action. For instance, if in
10 Senate Bill 412 it said, "and there shall be no 1983 cause of
11 action against anybody involved in a cooperative law
12 enforcement scheme," that provision of the legislation would be
13 overbroad.

14 That's the one thing that comes to mind that I'd like
15 to note.

16 THE COURT: What provision of this legislation is
17 overbroad in your view?

18 MR. RUDD: I'm not saying that a provision of the
19 legislation is overbroad. What I'm saying is I've heard
20 arguments that characterize it in a way that I understand to be
21 beyond the authority of the Oregon legislature.

22 THE COURT: Thank you very much.

23 Same question, Mr. Henderson.

24 MR. HENDERSON: Sure. I've got a couple points I'd
25 like to make. Regarding the issue you asked counsel before we

1 got to the final remarks, I just want to point out that the
2 facts of this case are not like the cases that the plaintiff
3 cites, and it's not a quiet title action in Arizona. We're
4 talking about a tribal police officer conducting an
5 investigation on the reservation, and it's perfectly within the
6 possibility of a tribe to prescribe that those claims be
7 brought in federal court. So this is not -- it's not a wild
8 quiet title action from some other state. It relates to the
9 functions of the law enforcement officers of the tribe.

10 THE COURT: Mr. Rudd has asserted that one of the
11 things I can take to the bank about this case is that it's
12 about the events perpetrated off the reservation by a
13 non-Indian, and I ought to view the case in that way. And that
14 is sort of the culminating aspect of the complaint.

15 So what do you make of that?

16 MR. HENDERSON: Well, so that might be the
17 culminating aspect of the complaint, but the allegations are
18 relating to a tribal officer performing a tribal investigation
19 relating to a tribal crime committed on the reservation.

20 THE COURT: Where do I learn that Mr. Aryanfard knew
21 that the crime was committed on the -- actually that's even
22 better -- was told that the crime had been committed on the
23 reservation? Where do I learn that?

24 MR. HENDERSON: Well, so in the complaint, that's
25 the -- what you have is Nurse -- you have E.J.T. --

1 THE COURT: I've read the complaint. So why don't
2 you tell me which paragraph you're thinking about when you say
3 he learned this from anybody.

4 MR. HENDERSON: So it begins with chapter --
5 paragraph 17, where that's -- this is the St. Charles Hospital
6 staff notifying E.J.T.'s mother that they're going to have to
7 call --

8 THE COURT: Right. I said I've read it. I'm asking
9 you to show me the language that says your client learned that
10 the crime had been committed on the reservation -- your client,
11 not Anderson.

12 MR. HENDERSON: So it doesn't expressly say that.
13 That's the inference you have to take from the conversation
14 from Nurse Mellor to Officer Aryanfard, and then Aryanfard
15 speaks with --

16 THE COURT: Typically when you speak of inferences
17 from complaints at this stage of the proceedings, the inference
18 is typically -- I'm commanded to weigh them in favor of the
19 nonmoving party. So why would I give you the inference you
20 want?

21 MR. HENDERSON: Well, there is nothing -- there isn't
22 anything there to go the other direction for an inference in
23 the other direction. Just by omission in these allegations,
24 that doesn't get them home. What you have is allegations that
25 Nurse Mellor contacts Aryanfard and then Aryanfard is saying he

1 spoke with Thomas, and he wants E.J.T. to come down, to finish
2 the investigation and to take pictures and ask questions. And
3 so that's where we get he's told it's Thomas, it's Thomas's
4 residence, and that's why he went and interviewed Thomas before
5 ever speaking with EJT.

6 THE COURT: Those are all inferences you want me to
7 make?

8 MR. HENDERSON: Well, that's what's in the complaint.

9 THE COURT: I don't read anywhere in the complaint
10 that anyone told him Thomas was the perpetrator and it happened
11 on the reservation.

12 MR. HENDERSON: They don't expressly allege that.

13 THE COURT: All right. Okay.

14 MR. HENDERSON: So the other -- one of the other
15 things I wanted to address -- I've got two more things I want
16 to address quickly here is in the beginning of this case, when
17 we talked about the caps and I heard counsel say there is no --
18 there is no cap for this claim, I want to point the Court to
19 ORS 181A.690 again, in which the Oregon legislature made clear
20 that what it wanted was tribal officers to be afforded the same
21 protection as all other officers in the state.

22 And so if we were to hold or find here that Officer
23 Aryanfard is not entitled to that protection, our position is
24 you're running counter to the clear intent of the legislature
25 that enacted this process. And so I just wanted to point that

1 out.

2 And then the final point I wanted to make is we had
3 an argument both in the motion to dismiss and in our objections
4 relating to the -- a different issue under the failure to state
5 a claim relating to when and under what circumstances Oregon
6 law applies. And that is a different issue than simply the
7 jurisdictional issue or which court should hear this. And that
8 is our argument that Senate Bill -- that Aryanfard under the
9 facts was not actually engaged in Senate Bill 412 activity. He
10 had not invoked his authority under 412. He was instead
11 investigating a purely tribal matter. And when -- if that's
12 what he was doing, which is the only fair reading of the
13 complaint, then Oregon law doesn't apply. It's a purely tribal
14 issue. And so that's because Oregon wouldn't have criminal
15 jurisdiction over the matter if it was a -- if it was an abuse
16 committed by a member of the tribe while on the reservation,
17 Oregon wouldn't have jurisdiction over that. And this is what
18 he was investigating.

19 And so our position is Senate Bill 412 was never
20 triggered. And if it wasn't triggered, then Oregon law doesn't
21 apply, and if Oregon law doesn't apply, you fail to state a
22 claim. That was our -- that was a separate argument from our
23 position that this -- if it is 412 activity, then it belongs in
24 tribal court.

25 THE COURT: So certainly you're allowed to do so, but

1 you acknowledge that those two arguments are completely
2 inconsistent with each other. You've told me that 412 --
3 excuse me, 390.130 applies because the claim necessarily is
4 against a tribal official arising from the tribal state law
5 authority. But you also want me to say -- actually, that's not
6 really what happened here. He wasn't exercising his state law
7 authority at all. It was tribal criminal law authority he was
8 exercising, and so sovereign immunity doesn't apply, tort
9 claims don't apply, there's no state law claim at all.

10 MR. HENDERSON: So our view is it's either one or the
11 other, and if it doesn't apply, then you don't have a claim at
12 all, whether it's in this court or tribal court, and if it is
13 412 activity, then you might have a claim, but it's in tribal
14 court for the reasons we just went through for the last hour or
15 so.

16 THE COURT: Thank you very much.

17 Mr. Newton, anything further you wish to add?

18 MR. NEWTON: A few points, Your Honor. Again, hoping
19 to clarify.

20 I guess I would start, Your Honor, with Senate Bill
21 412 itself. I think the only reasonable way to read Senate
22 Bill 412 is that the State of Oregon was asking the tribal
23 governments if you want to participate in the scheme, you got
24 to create a judicial remedy in your court for torts. It
25 doesn't say, in your court for torts that arise within your

1 territory. It just says in your court.

2 Now, it's a fair point that plaintiff makes that the
3 Oregon legislature doesn't have the constitutional authority to
4 increase tribal jurisdiction. I don't think we would dispute
5 that. But I think it's important to say Oregon wasn't trying
6 to do something other than say create a remedy in your court.

7 And to reinforce that, Your Honor -- it's in our
8 briefing, but I just wanted to mention it -- there is a savings
9 clause in Senate Bill 412, which is 181.690(9) -- excuse me,
10 (9)(b), as in boy, which says nothing in the act "affects the
11 existing status and sovereignty of tribal governments whose
12 traditional lands and territories lie within the borders of the
13 state of Oregon, as established under the laws of the United
14 States."

15 So I think just the first point I want to make is I
16 don't think there's anything that can reasonably be read to say
17 the Oregon legislature was attempting to create or to force
18 tribes to make their officers available to be sued for tort
19 actions in Oregon state court. There's no statutory cause of
20 action. And I'm not sure if plaintiff's assumption that that
21 cause of action or that that jurisdiction existed before Senate
22 Bill 412 is well-founded, because before Senate Bill 412, had
23 the exact same facts occurred, and Officer Aryanfard was merely
24 a tribal law enforcement officer employed by the tribe, there
25 would be no state cause of action. They traveled to the

1 reservation, contacted Officer Aryanfard on the reservation, a
2 place reserved by the Treaty of 1855 for the exclusive use and
3 occupation of the tribe and its members and which Congress has
4 exempted from state civil law under Public Law 280. So there's
5 no state civil jurisdiction on the reservation.

6 Now, there's reasons why in those circumstances --

7 THE COURT: That's supportive of Mr. Henderson's idea
8 that there's either no state claim at all because it's not
9 encapsulated in waiver of sovereign immunity, or if there's a
10 state claim, it's got to come under SB 412 390, and had the
11 specific structures of the tort claim, the tribal tort claims
12 act, I'll call it.

13 MR. NEWTON: That's correct, Your Honor. And the
14 tribe is not taking -- trying not to take a position on the
15 underlying merits. That's for the parties to figure out. The
16 tribe's interest here is really its territorial integrity and
17 its inherent sovereignty.

18 THE COURT: There's an argument that Mr. Rudd has
19 made that sort of rising above the enactments of the tribe and
20 even the bargains struck by SB 412 is a body of federal case
21 law suggesting that in a case like this one, characterized by
22 Mr. Rudd, at least, as a crime occurring off the reservation
23 involving a non-Indian child and a non-Indian perpetrator, that
24 tribal court jurisdiction cannot extend that far, see a variety
25 of cases.

1 What's your position on that?

2 MR. NEWTON: I don't think Mr. -- or counsel for
3 plaintiff has referenced the *Strate v. A-I Contractors* case and
4 *Nevada v. Hicks*, both of which are distinguishable on their
5 facts. The *Strate* case was dealing with a public right-of-way
6 and whether that remained sort of Indian territory for purposes
7 of jurisdiction.

8 This is a different issue, Your Honor. I do think
9 that the pleadings do frame fairly clearly that plaintiff and
10 his mother and grandmother went to the reservation and
11 contacted the officer there. And our position is, look, the
12 law is presumptively state court jurisdiction over Indians or
13 activities on Indian lands, and the activities are the
14 interaction with the officer at the reservation. Those
15 activities on Indian lands would interfere with tribal
16 sovereignty and government. State courts are generally
17 divested of jurisdiction as matter of federal law. "Where
18 tribes possess the authority to regulate activities of
19 nonmembers, civil jurisdiction over disputes arising out of
20 such activities presumptively lies in the tribal courts."
21 That's a Ninth Circuit decision from 2019, *FMC Corporation v.*
22 *Shoshone-Bannock Tribes*.

23 Our position is this: It's immaterial whether
24 Officer Aryanfard was an enrolled member of Warm Springs, an
25 Indian, a non-Indian. The dispositive question for us is did

1 the tribe possess the authority to regulate his activity. And
2 undeniably it did because it was his employer. It could
3 condition his employment and regulate his activity. It had
4 authority over him.

5 THE COURT: Thank you very much.

6 I appreciate the parties' thoughtfulness and helpful
7 oral arguments here today. I'm reluctant to do what I'm about
8 to do, but I am going to delay the issue somewhat. I think
9 there's a powerful case for exclusive tribal jurisdiction, but
10 I think the case is currently sitting on a record that's
11 fragile or shaky or weak in ways that I don't like for
12 ultimately resolving it.

13 And there are two questions I think are useful to
14 resolve before I ultimately decide my jurisdiction. And I
15 embark on this path because it's a well-established principle
16 of jurisdictional law that I have jurisdiction to determine my
17 jurisdiction.

18 So one is is the minor child an Indian. And I've
19 heard arguments that, quite frankly, don't quite match up with
20 the authorities cited for those arguments, and I think more
21 careful thought might be useful here. I don't know if more
22 factual information is needed or not. For example, there's
23 some reference for how the child is viewed by the community.
24 That sounds like discovery to me. Does the community widely
25 view this as the biological father's child? I don't know the

1 answer to that.

2 If the child is an Indian, then that's a very simple
3 resolution to the question is this the type of litigant that
4 can bring an action in tribal court as compared to a
5 complicated answer to that question. So I think it's useful to
6 close that gap in the record. I'm not telling you how to do
7 it. I expect subsequent briefing at some point on is this
8 child an Indian, premised on probably some discovery at least
9 or at least further thought.

10 The second is where are the operative facts. And
11 that has to do with Mr. Rudd's characterization of this case as
12 a crime by a non-tribal member, non-Indian, committed off the
13 reservation. And that's a fair reading of the ultimate message
14 of the complaint, but doesn't match up with the entire
15 complaint, as you and I have discussed. What the complaint
16 actually says that might contradict that message is really
17 uncertain. So I'll be interested post discovery to learn what
18 did Officer Aryanfard hear. It seems to me -- that's why I say
19 there's a strong case here. It seems to me that it's almost
20 impossible to see these actions playing out in the way the
21 complaint describes without Officer Aryanfard believing that he
22 was dealing with a crime committed on the reservation by a
23 tribal member, but I've been surprised before by the difference
24 between what complaints say and what discovery shows.

25 So I'd like discovery to tell me whether Officer

1 Aryanfard, at least, was acting in what capacity based on what
2 he'd been told. Nobody today knows the answer to that.

3 So those two things I'd like to know the answer to,
4 and then I think I'll know the jurisdictional answer when I'm
5 done with that, and the answer that I think is present in this
6 case will be on much more solid footing.

7 I'll leave it to the parties how much to go and do
8 before you come back to me again. It might be that it's at the
9 close of discovery at summary judgment with other claims as
10 well, but I'm not requiring you to wait that long if you think
11 you have your ducks in a row before then.

12 My apologies for all this work without resolving it,
13 but I feel that discretion is the better part of valor here, in
14 the sense of tightening up this record and getting answers to
15 important questions before I rule.

16 Thank you. We'll be in recess.

17 I do have a question of amicus and defendant. It's
18 an informal question only. We can be off the record.

19 (Proceedings concluded at 12:02 p.m.)
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I certify, by signing below, that the foregoing is a correct transcript of the record of proceedings in the above-entitled cause. A transcript without an original signature or conformed signature is not certified.

/s/Bonita J. Shumway

May 25, 2022

BONITA J. SHUMWAY, CSR, RMR, CRR
Official Court Reporter

DATE

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